

**A BILL  
ENTITLED**

**AN ACT** to Repeal the Dogs (Liability for Injuries by) Act,  
and to provide for liability for attacks by dogs and  
for connected matters.

**BE IT ENACTED** by The Queen’s Most Excellent Majesty, by and  
with the advice and consent of the Senate and House of Representatives of  
Jamaica, and by the authority of the same, as follows:-

**Short title.** 1. This Act may be cited as the Dogs (Liability for Attacks) Act, 2020.

**Interpretation.** 2. In this Act –

“agent”, where used in relation to the Government, includes an  
independent contractor employed by the Government;

“attack” includes any circumstance which does not result in injury,  
but which creates a reasonable apprehension of injury;

“injury” means injury to an individual, and includes death, disease,  
or any impairment of an individual’s physical or mental  
condition;

“occupier”, in relation to premises or any public place, means a  
person who under the Occupiers’ Liability Act has a duty of  
care to visitors of the premises or public place, and includes a  
tenant;

“owner”, in relation to a dog, means –

(a) the person presumed under section 3 to be the owner of  
the dog;

(b) the person having the custody or care of the dog at the  
time the injury concerned occurred; or

(c) where a dog is in a public place, the person who caused the dog to be in that public place;

“premises” means land or buildings, regardless of use;

“public place”, for the avoidance of doubt, has the meaning assigned to it in the Interpretation Act;

“veterinary surgeon” means a person registered as veterinary surgeon under the Veterinary Act.

**Presumption of ownership of dog.**

3. – (1) The occupier of any premises where a dog is kept, or permitted to live or remain, shall be presumed to be the owner of the dog.

(2) For the purposes of this section, where there is more than one occupier of the premises concerned, being premises let in separate apartments or lodgings (however described), the occupier of that particular part of the premises at which the dog was kept, or permitted to live or remain, at the time in question shall be presumed to be the owner of the dog.

(3) Nothing in this section precludes more than one person being presumed to be the owner of a dog and being held liable for injury caused by the dog accordingly.

(4) A person may rebut a presumption of ownership under this section by proving that the person was not the owner of the dog at the time in question and that the dog was kept, or permitted to live or remain, at the premises without the person’s sanction or knowledge.

(5) Where an individual who is presumed under this section to be the owner of a dog is under the age of eighteen years, any individual over the age of eighteen years who is the parent or guardian of that

individual shall be presumed to be the owner of the dog.

**Duties of owners.**

4. – (1) The owner of a dog has a duty to ensure that, at all times while the dog is in a public place –

- (a) the dog is kept under control;
- (b) the dog is fitted with a muzzle that prevents the dog from biting any individual; and
- (c) the dog is fitted with a restraint (such as a secured leash attached to a collar or harness), or contained in a receptacle, that allows the movements of the dog to be kept under control and prevents the dog from biting or presenting a menace to any individual.

(2) The owner of a dog shall not permit the dog to enter any public place at which a notice prohibiting entry by dogs is prominently displayed, unless the dog –

- (a) is being used, by the occupier, to secure the place;
- (b) is being used for a lawful purpose by a constable or other agent of the Government; or
- (c) is guiding a “person with a disability” as that term is defined in the Disabilities Act.

**Civil liability.**

5. – (1) The owner of a dog shall be liable in damages for injury done by the dog in any place, other than the premises (or part thereof) referred to in section 3 where the dog is kept, or permitted to live or remain, and it shall not be necessary for the party seeking compensation in damages to show –

- (a) a previous mischievous propensity in the dog;
- (b) the owner’s knowledge of a previous mischievous propensity in the dog; or

(c) that the injury was attributable to neglect on the part of the owner.

(2) Nothing in subsection (1) precludes the liability of a person under any other law for injury done on premises where a dog is kept, or permitted to live or remain.

(3) Compensation referred to in subsection (1) shall be recoverable in any court of competent jurisdiction by the person claiming the compensation.

(4) A person shall not be liable under this section if the person proves that at the time when the injury occurred the dog was in the custody or care of another person whom the first mentioned person reasonably believed to be a fit and proper person to exercise the duties referred to in section 4.

(5) Subsection (4) shall not apply in any case where the first mentioned person has employed or contracted the other person to provide a security service using the dog, and the other person, in providing that service, acted in the course of the person's duties.

(6) An action under this section shall be brought within six years after the date on which the injury occurred.

**Criminal liability.**

6. Where a dog attacks an individual in any place, other than the premises (or part thereof) referred to in section 3 where the dog is kept or permitted to live or remain, the owner of the dog commits an offence.

**Defences.**

7. It shall be a defence in any proceedings under section 5 or 6 for the defendant to prove –

(a) that the attack by the dog occurred in the defence against an offence (whether to person or property) being carried on by the

individual attacked by the dog;

- (b) the person was not the owner of the dog at the time of the attack;
- (c) the individual attacked was trespassing or was in a place where that individual was not authorised to be; or
- (d) the attack was by a dog being used by a constable, or other agent of the Government, in the lawful execution of the duties of the constable or other agent (as the case may be).

**Penalty upon criminal liability.**

8. – (1) A person who commits an offence under section 6 shall be liable, upon conviction therefor before –

- (a) a Parish Court, summarily, to a fine not exceeding five hundred thousand dollars or, on default of payment of the fine, to imprisonment for a term not exceeding six months, in any case where the person had not previously been warned under section 10 (whether in respect of the same dog or another dog);
- (b) a Parish Court, summarily, to a fine not exceeding one million dollars or to imprisonment for a term not exceeding six months, in any case where the attack does not result in injury to an individual and the person had previously been warned under section 10 (whether in respect of the same dog or another dog);
- (c) a Parish Court, summarily, to a fine not exceeding three million dollars or to imprisonment for a term not exceeding three years, in any case where the attack results in injury to an individual;
- (d) a Circuit Court to a fine, or to imprisonment for a term not exceeding five years, in any case where the attack results in the death of, or debilitating injury to, an individual; or
- (e) a Circuit Court, to a fine, or to imprisonment for a term not

exceeding fifteen years, in any case where the attack results in the death of an individual and the offender is proved to have been present at the time of the attack and to have failed to attempt to restrain the dog or to render assistance to the individual attacked.

(2) The Minister may by order subject to affirmative resolution amend the penalties specified in this section.

**Additional powers of court.**

9. – (1) In addition to any penalty that a court may impose upon conviction under section 8, the court may –

- (a) order that the dog be put to death by a veterinary surgeon, at the expense of the owner of the dog and in such manner as shall be specified in the order; or
- (b) make an order specifying the measures to be taken, as the court considers appropriate, for the management and control of the dog.

(2) In making an order under subsection (1), the court shall take into consideration –

- (a) the seriousness of any injury resulting from the attack;
- (b) any circumstances that explain the attack; and
- (c) such precautions as have been taken by the owner since the attack, which are likely to preclude any further attacks by the dog.

**Report of attack and discretion of constable to issue warning.**

10. – (1) An individual who is attacked by a dog, or who has witnessed such an attack, may report the attack to a constable.

(2) A constable who receives a report under subsection (1) shall cause an investigation to be made into the matter and shall, if the

investigation determines that the individual was attacked but the attack has not resulted in injury and that the owner of the dog had not previously been warned under this section (whether in respect of the same dog or another dog), issue a warning in prescribed form to the owner of the dog.

(3) A Justice of the Peace may, on the application of a constable and if satisfied that there is reasonable cause to believe that a dog has attacked an individual, issue a warrant authorising any constable to seize and detain the dog, and the warrant may authorise a constable to enter upon premises at any reasonable time for the purpose of seizing the dog.

(4) A dog detained pursuant to subsection (3) shall be dealt with in such manner as shall be prescribed pending the determination of the matter.

(5) A person who hinders or obstructs a constable attempting to execute a warrant issued under this section commits an offence and shall be liable, on summary conviction therefor before a Parish Court, to a fine not exceeding three hundred thousand dollars or, in default of payment, to imprisonment for a term not exceeding three months.

**Regulations.**

11. – (1) The Minister may make regulations generally for giving effect to the provisions of this Act.

(2) Without prejudice to the generality of subsection (1), regulations made under this section may provide for –

(a) the taking of evidentiary samples from a dog detained under section 10;

(b) the custody and care of a dog detained under section 10, and the costs thereof; and

- (c) the form of warning to be given under section 10 and the procedure otherwise relating thereto.

**Repeal of Dogs  
(Liability for  
Injuries by) Act.**

12. The Dogs (Liability for Injuries by) Act is repealed.

**MEMORANDUM OF OBJECTS AND REASONS**

A decision has been taken to repeal the Dogs (Liability for Injuries by) Act and replace it with legislation that –

- (a) imposes a statutory duty, on the owner of a dog (defined to include any person responsible for a dog), to exercise management and control of the dog to ensure that the dog does not cause injury to an individual in a public place;
- (b) provides for –
  - (i) civil liability in respect of injury caused by a dog; and
  - (ii) criminal liability where an individual is attacked by a dog, along with the appropriate penalties therefor; and
- (c) provides for a procedure for reporting attacks by dogs, and empowering constables to investigate and, in appropriate circumstances, to issue a warning instead of proceeding to criminal charge.

This Bill seeks to give effect to that decision.

**Delroy Chuck  
Minister of Justice**